

**GOVERNANCE REVIEW:
APPENDIX 2**

**DRAFT SCHEME FOR THE
ESTABLISHMENT OF A COMBINED
AUTHORITY FOR DERBY AND
DERBYSHIRE**

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A COMBINED AUTHORITY FOR
DERBY & DERBYSHIRE**

Establishment of the Authority

A Combined Authority shall be established pursuant to Section 103 of the Local Democracy, Economic Development & Construction Act 2009 (LDEDCA).

Name of the Authority

The name of the Authority shall be The Derby & Derbyshire Combined Authority.

Area of the Authority

The whole geographical county of Derbyshire incorporating the City Council, County Council and all District and Borough Councils of Derbyshire.

Constitution

Membership of the Authority

Membership of the Derby & Derbyshire Combined Authority will be drawn from the constituent Councils listed below:

- Amber Valley Borough Council
- Bolsover District Council
- Chesterfield Borough Council
- Derby City Council
- Derbyshire County Council
- Derbyshire Dales District Council
- Erewash Borough Council
- High Peak Borough Council
- North East Derbyshire District Council
- South Derbyshire District Council

In addition non-constituent membership will be drawn from the D2N2 Local Enterprise Partnership.

Each constituent Council shall appoint one of its elected Members to be a member of the Combined Authority, and in addition shall appoint a substitute (there will be a protocol that each constituent Council appoint its Leader to the Combined Authority).

The Local Enterprise Partnership shall nominate one of its Members to be a non-constituent Member of the Combined Authority, and in addition shall nominate a substitute.

The Combined Authority shall appoint a Member and substitute nominated by the Local Enterprise Partnership as a non-constituent Member of the Combined Authority.

A Member ceases to be a Member or substitute Member of the Combined Authority if they cease to be a member of the constituent Council or the Local Enterprise Partnership that nominated them.

To resign, the Member or substitute Member has to give written notice to the Proper Officer of the constituent Council or the Local Enterprise Partnership that nominated them.

Where the Member or substitute Members appointment ceases, the constituent Council shall give notice of the appointment of another of its elected Members in that persons place as soon as possible. The Local Enterprise Partnership shall nominate another of its Members in that persons place as soon as possible. The Combined Authority shall appoint such a Member at the next meeting of the Combined Authority.

Constituent Councils may terminate and replace a Member or substitute Member at any time but must give written notice to the Combined Authority with a period of a week to a month for the changeover to take effect.

The Local Enterprise Partnership may terminate and replace a Member or substitute Member nominated by it to the Combined Authority at any time but must give written notice to the Combined Authority with a period of a week to a month for the changeover to take effect.

Chairman and Vice Chairman

Appointment to be the first business at the Annual Meeting and to be made from amongst the Combined Authority's members.

There will be an annual election of the Chair and Vice Chair. Incumbents will be eligible for re-election.

A person ceases to be Chair or Vice Chair if they cease to be a member of the Combined Authority.

Any vacancy must be filled at the next ordinary meeting of the Combined Authority unless such meeting is within 14 days, when it will be the meeting following.

Proceedings

The following decisions require a unanimous vote in favour by all 10 constituent Council members or substitutes:

- Adoption of, and any amendment to, or withdrawal of any Strategy or Plan and associated schemes/programmes for which the Combined Authority has functions, powers or duties to produce
- Approval of the Combined Authority's annual budget including decisions on any levies, precepts or other demands for financial contribution from constituent authorities
- Approval of borrowing limits, Treasury Management Strategy including reserves, Investment Strategy and Capital Budget of the Combined Authority
- Adoption of and any amendment to or withdrawal of any Local Transport Plan under Section 108(3) Transport Act 2000
- Allocation of Local Transport Plan funding to individual constituent authorities
- Approval of the Combined Authority's Constitution and any changes thereto
- Adoption of any freedoms or flexibilities offered by Government
- Future expansion of the Combined Authority's functions, including but not limited to the transfer of any functions by the constituent authorities to the Combined Authority and/or the devolving of powers from Government
- The use of the general power of competence by the Combined Authority beyond the powers provided within the Localism Act 2011

All other decisions to be by a majority of those present and voting.

Quorum is 6 voting Members or nominated substitute members.

Each Constituent Council Member to have one vote¹.

There is no casting vote.

If a vote is tied it is deemed not to have been carried.

Proceedings are not invalidated by any vacancy amongst its Members or by any defect in the appointment or qualification of any Member.

Executive Arrangements

Executive arrangements (within the meaning of the Local Government Act 2000) shall not apply to the Combined Authority. However, the discharge of the functions of the Combined Authority will be subject to the scrutiny arrangements set out in this scheme.

Committees

The 10 Local Authorities of Derbyshire will establish a joint Overview & Scrutiny Committee to exercise scrutiny functions over the Derby & Derbyshire Combined Authority.

Each constituent Council will appoint one elected Member to the joint Overview & Scrutiny Committee.

¹ It will be open to the Combined Authority, at its discretion, to extend voting rights to non-constituent Members following the formal establishment of the Authority.

Overview & Scrutiny membership not to include a Combined Authority member.

Each member on the Overview & Scrutiny Committee to have one vote and there is to be no casting vote.

If a vote is tied it is deemed not to have been carried.

Overview & Scrutiny Committee to have power to:

- Invite Combined Authority members to attend and answer questions
- Invite others to attend the meetings
- Review or scrutinise decisions or other actions taken
- Make reports or recommendations to the Combined Authority
- Require that a decision that has not been implemented be reconsidered

Where the Overview & Scrutiny Committee makes a report they may also publish it and require a response from the Combined Authority.

The notice published must give the Combined Authority 2 months to consider the report.

The Combined Authority is to be treated as a Local Authority for the purposes of the scrutiny function and the relevant provisions of the LGA 2000 apply.

Records, Standing Orders and Remuneration

Proceedings and the names of members present at meetings must be recorded.

Minutes must be kept.

Minutes to be signed at the next suitable meeting.

Any such signed minute shall be received in evidence without further proof.

Until the contrary is proved, a meeting of the Combined Authority evidenced by the signed minutes of proceedings are deemed to have been duly convened and held.

The Combined Authority may make Standing Orders.

No remuneration is payable to members of the Combined Authority.

Any allowances or expenses which may be made to Councillor members arising out of Combined Authority membership shall be determined and borne by the appointing Council for each Combined Authority member individually.

The Function of the Derby & Derbyshire Combined Authority

The purpose of the Derby & Derbyshire Combined Authority is to improve the exercise of statutory functions in relation to economic development, regeneration and transport across the whole geographical county of Derbyshire leading to an enhancement of the economic conditions and performance of Derbyshire.

The Derby & Derbyshire Combined Authority intends to pursue an Economic Regeneration Strategy through a balanced approach, with economic, social and environmental sustainability at its core. This will reflect the location of the area at the heart of the UK, its diverse rural/urban mix and the impact of neighbouring Combined Authorities on the functioning geography.

The Derby & Derbyshire Combined Authority accepts and embraces managed and sustainable economic growth as a policy instrument to help deliver jobs and growth to communities and households to provide a foundation for the long term security of the quality of life of all the people of the area.

The Derby & Derbyshire Combined Authority intends to pursue a Transport Strategy of providing leadership and a single area-wide voice on key strategic issues, whilst ensuring closer coordination in relation to strategic transport planning and an integrated approach to transport's economic priorities.

The Functions, Powers and Duties of the Derby & Derbyshire Combined Authority

The Derby & Derbyshire Combined Authority will have powers in relation to Strategic Economic Development and Transport. These powers will be exercised by the Derbyshire Combined Authority on a concurrent basis with the constituent member Authorities. In other words, no powers have been "ceded" to the Derby & Derbyshire Combined Authority by its constituent members.

The constituent authorities agree that where any external funding is awarded to or received by the Combined Authority, the constituent authorities will develop a project appraisal framework to govern the allocation of such funding between the constituent authorities.

Strategic Economic Development and Transport means functions such as:

- The public sector decision making body for strategic economic development and transport for the Derby & Derbyshire Combined Authority area
- To develop, and subsequently monitor, investment plans utilising Government and EU funds for the Derby & Derbyshire Combined Authority Area
- To develop a growth deal for the Combined Authority area
- To ensure delivery of agreed projects and programmes
- To be the accountable body for decision making on single Local Growth Fund and EU Funds allocated to the Derby & Derbyshire Combined Authority area
- To own, monitor and review the emerging Economic Strategies, Transport Plans and associated Investment Plans including agreed Investment Plans and decisions

The Derby & Derbyshire Combined Authority seeks the following powers:

- The General Power of Competence under Section 1 of the Localism Act 2011
- Section 144 LGA 1972 – Power to encourage visitors and provide conference and other facilities
- Sections 15ZA, 15ZB, 15ZC, 17A, 17C, 18A, 514A and 560A of the Education Act 1996 and the power under sections 514A and 560A of the Act – Duties and powers

- related to the provision of education and training for persons under and over compulsory school age
- Section 69 Local Democracy and Economic Development Act 2009 – Duty to prepare an assessment of economic conditions in the area
 - Sections 108,109 and 112 of the Transport Act 2000 relating to the development, implementation and review of the Local Transport Plan
 - Sections 114, 118, 120,121and 123-132 of the Transport Act 2000 relating to Quality Partnerships and Contracts
 - Sections 135-138 of the Transport Act 2000 relating to ticketing schemes
 - Sections 139-141 and section 143 of the Transport Act 2000 relating to the provision of information
 - Sections 63 and 64, 88 - 101, 103 and 105 of the Transport Act 1985 dealing with the provision of bus services and administration of concessionary fare schemes.
 - Section 142(2) Local Government Act 1972 – Power to arrange for the publication within their areas of information relating to the functions of the authority etc
 - Section 222 Local Government Act 1972 – Power to prosecute and defend legal proceedings
 - Section 88(1) (a) and (b) Local Government Act 1985 – Research and collection of information
 - Powers under the Apprenticeship, Skills, Children and Learning Act 2009
 - Any other duties which are subsequently agreed by the Combined Authority and constituent councils

The Derby & Derbyshire Authority shall exercise any function of the Secretary of State delegated to the Combined Authority by the order of the Secretary of State, pursuant to Section 86 LTA 2008 and Section 104(1)(b) LDEDLA. Such functions shall be exercised subject to any condition imposed by the order.

Funding

The constituent councils to meet all costs reasonably attributable to the exercise of its functions of economic development and regeneration.

The Combined Authority will agree an annual budget for the purpose of this expenditure which will be apportioned equally across the ten constituent councils.

D2N2 Local Enterprise Partnership

Derbyshire and Nottinghamshire has a LEP Board that brings together elected Leaders with representatives from the private sector. Such a Board is seen as important for the promotion and facilitation of economic growth in the Derbyshire Combined Authority Area.

The LEP Board will work in conjunction with the Derby & Derbyshire Combined Authority, as well as discharging the practical decision making role in respect of certain functions as required by Government and/or the Derby & Derbyshire Combined Authority.

The Local Enterprise Partnership fully supports the establishment of a Derby & Derbyshire Combined Authority together with a Nottingham & Nottinghamshire Combined Authority. The whole geographical county of Nottinghamshire incorporating the City Council, County

Council and all District and Borough Councils of Nottinghamshire are in the process of establishing a Combined Authority.

The two Combined Authorities and the Local Enterprise Partnership will provide seamless working and decision making across the D2N2 Local Enterprise Partnership area. Both Combined Authorities will give the necessary strength of governance to provide transparency and democratic accountability, with the private sector members on the Local Enterprise Partnership bringing their private sector expertise; enabling more effective collaboration for economic growth.

Other Arrangements

The Derby & Derbyshire Combined Authority may establish sub-structures and sub-committees, and delegate powers and functions as appropriate.

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